

Message Text

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ACTION EUR-12

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CIAE-00 H-02 INR-07 L-03 NSAE-00 OIC-02 OMB-01 PA-01

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TO SECSTATE WASHDC IMMEDIATE 3558

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C O N F I D E N T I A L GENEVA 4275

E.O. 11652: GDS

TAGS: CSCE PFOR XG

SUBJ: CSCE: REMAINING ISSUES

1. IN RESPONSE TO DEPARTMENT'S REQUEST, WE LIST BELOW THE PRIMARY REMAINING ISSUES TO BE RESOLVED BEFORE THE END OF CSCE STAGE II. WE HAVE GROUPED THESE ISSUES UNDER THREE HEADINGS: EAST-WEST ISSUES, SPECIAL INTERESTS, AND PROCEDURAL ISSUES.

2. EAST-WEST ISSUES:

A. QRR SAVING CLAUS--BONN GROUP POWERS WANT TO PRESERVE QRRS; SOVIETS AGREE; NEUTRALS CAN LIVE WITH A SIMPLE CLAUSE WHICH DOES NOT APPEAR TO ENDORSE THE BREZHNEV DOCTRINE.

B. PREAMBLE TO PRINCIPLES DECLARATION--SOVIETS WANT TO BUILD THIS UP TO ENHANCE STATUS OF PRINCIPLES DECLARATION. WEST WANTS THIS SECTION TO HAVE NO GREATER SIGNIFICANCE THAN OTHER BASKETS.

C. BRACKETS IN PRINCIPLES DECLARATION--A MAJOR
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PROBLEM BECAUSE OF THE HIGH NUMBER OF BRACKETS (ABOUT

100) TO BE ELIMINATED. MANY REPRESENT EAST-WEST IDEOLOGICAL DIFFERENCES.

D. MANEUVER PARAMETS--LATEST SOVIET POSITION IS 150 KM-30,000 TROOPS-18 DAYS. LATEST NATO POSITION IF 450 KM-18,000 TROOPS-5 WEEKS.

E. DISPOSITION OF MOVEMENTS CBM--SOVIETS HAVE PROPOSED LANGUAGE SUGGESTING THIS MIGHT BE DEALT WITH IN FOLLOW-UP; NATO GROUP IS STILL INTERESTED IN LANGUAGE AT LEAST SUGGESTING THAT NOFIFICATION OF MOVEMENTS IS DESIRABLE.

E. MFN/RECIPROCITY--EAST WANTS A CLAUSE ON MFN; WEST IS WILLING TO ACCEPT AN ACCEPTABLY WORDED PHRASE IF IT IS LINKED TO RECIPROTCITY.

F. MARKET SAFEGUARDS--WEST WANTS CLAUSE ENSURING THAT TRADE WILL NOT ADVERSELY EFFECT DOMESTIC MARKETS.

G. ORGANIZATION OF FINAL DOCUMENTS--SOVIETS WANT SEVERAL DOCUMENTS, SEVERAL SIGNATURES; WEST WANTS ONE DOCUMENT, ONE SIGNATURE TO ENSURE EQUAL TREATMENT OF ALL CSCE TEXTS.

H. COMPARISON OF DIFFERENT LANGUAGE VERSIONS--A MAJOR EAST-WEST PROBLEM BECUASE OF THE HIGH NUMBER OF DISCREPANCIES BETWEEN THE RUSSIAN TRANSLATIONS AND THE FRENCH OR ENGLISH ORIGINALS OF MANY TEXTS.

I. FOLLOW-UP--EAST WANTS REGULAR POLITICIZED GENERAL FOLLOW-UP MEETINGS; NATO AND EC-NINE WANT INTERIM PERIOD FOLLOWED BY A REVIEW MEETING.

3. SPECIAL INTERESTS:

A. MALTESE PROPOSAL-MALTESE WANT TO ADD PARAGRAPH TO MEDITERRANEAN DECLARATION CALLING FOR EURO-ARAB FEDERATION AND WITHDRAWAL OF US-SOVIET FLEETS FROM MEDITERRANEAN.

B. CYPRUS REPRESENTATION--TURKS WANT TO ENSURE THAT TURKISH CYPRIOT COMMUNITY IS ADEQUATELY REPRESENTED IN CYPRUS DELEGATION TO STAGE III.

C. PARTICIPATION BY MEDITERRANEAN COUNTRIES IN STAGE III--SEVERAL MEDITERRANEAN DELS WOULD LIKE TO SEE NON-PARTICIPATING MEDITERRANEAN STATES INVITED TO STAGE III AS OBSERVERS; A FEW DELS SEE AN INVITATION TO ALGERIAN FONMIN BOUTEFLIKA IN CAPACITY AS UNGA PRESIDENT AS POSSIBLE COMPROMISE SOLUTION.

D. REFERENCE TO DEVELOPING COUNTRIES IN EUROPE--DELEGATIONS
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WHICH CONSIDER THEMSELVES DEVELOPING COUNTRIES WANT SUCH A REFERENCE, WHICH WOULD SEEM LIKELY A RELATIVELY SIMPLE DRAFTING PROBLEM BUT HAS DEFIED SOLUTION THUS FAR AND WILL NOT GO AWAY.

E. CONSULAR ASSISTANCE--ROMANIANS HAVE PROPOSED ADDING A PARAGRAPH ON THIS SUBJECT TO BASKET III TRAVEL TEXT, BUT IT CAUSES FRG SERIOUS DIFFICULTIES RELATED TO GERMAN PROBLEM.

F. ROMANIAN OPPOSITION TO AGREED TEXT ON NO EXPULSION OF JOURNALISTS--THIS KEY TEXT HAS BEEN AGREED BY EVERYONE EXCEPT THE ROMANIANS. PROBLEM IS HOW TO PRESSURE THEM INTO ACQUIESCING.

G. PREAMBLE TO CULTURE SECTION OF BASKET III--FRENCH WANT TO BLOW THIS UP SO THAT IT HAS SPECIAL STATUS AND DOMINATES BASKET III. SOVIETS ARE PREPARED TO GO ALONG IN INTEREST OF EARLY CONCLUSION, BUT MANY WESTERN AND NEUTRAL DELS ARE OPPOSED TO FRENCH AMBITIONS HERE.

H. NATIONAL MINORITIES--YUGOSLAVS ARE KEEN ON HAVING SPECIAL RECOGNITION OF NATIONAL MINORITIES IN EDUCATION AND CULTURE SECTIONS OF BASKET III, WHICH WOULD CAUSE PROBLEMS FOR MANY COUNTRIES.

4. PROCEDURAL ISSUES;

A. FINALIZATION OF DOCUMENTS--SOVIETS HAVE PROPOSED FINALIZING CSCE DOCUMENTS AT END OF STAGE II BY HAVING DELEGATION HEADS INITIAL THEM. TURKS ARE ADAMANTLY OPPOSED, OSTENSIBLY ON GROUNDS THAT THIS ENHANCES JURIDICAL AURA OF CSCE DOCUMENTS. MANY WESTERN DELS HAVE HESITATIONS ON THE SAME GROUNDS.

B. ORGANIZATION OF STATE III--MAIN PROBLEMS HERE ARE DURATION, COMMUNIQUE, GUESTS AND METHOD FOR ESTABLISHING SPEAKERS LIST.

C. TIMING AND LEVEL OF STAGE III--THE JACKPOT QUESTION. MOST DELEGATIONS NOW ASSUME A JULY SUMMIT. DATE

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